# **Hawks Ridge Apartments**

Traffic Impact Analysis Salem, Oregon

Date:

August 29, 2022

Prepared by:

Tegan Enloe, PE





Enloe Consulting, LLC Version: 1.0

# **CHAPTER 1: INTRODUCTION AND SUMMARY**

KCH Enterprises, LLC, is proposing to build a multi-family development located adjacent to Cordon Rd and N Santiam Hwy in Salem, Oregon. The applicant intends to build 396 apartment units.

The purpose of this Transportation Impact Analysis (TIA) is to evaluate possible system impacts from the proposed development and, where necessary, recommend mitigation measures on the nearby transportation network. The impact analysis is focused on intersections identified as being in the study area, based on guidance from City, and shown in **Figure 1**.

- 1 Lancaster Dr SE/ Rickey St SE
- 2 Macleay Rd SE/ Cordon Rd SE
- 3 Cordon Rd/ Gaffin Rd SE
- 4 Lancaster Dr SE/ N Santiam Hwy WB Ramps
- 5 Lancaster Dr SE/ N Santiam Hwy EB Ramps
- 6 Lancaster Dr SE/ Cordon Rd SE

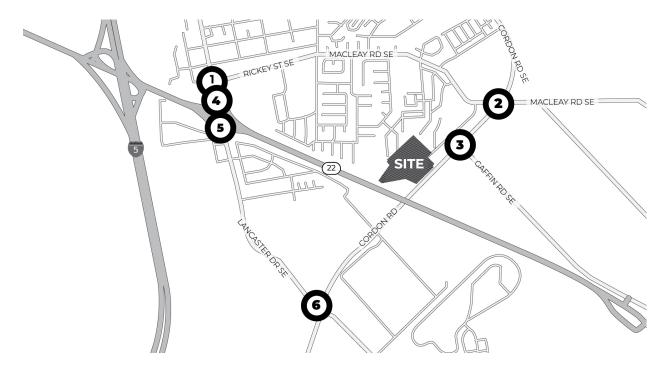


Figure 1: Study Area

**Appendix A** provides the site plan of the proposed development. **Table 1** lists important characteristics of the study area and proposed project.

**Table 1: Key Study Area and Proposed Development Characteristics** 

Characteristics	Information	
Study Area		
Number of Study Intersections	Six	
Analysis Period	Weekday AM and PM Peak Hours	
Analysis Scenarios	2022 Existing Conditions, AM Peak Hour 2022 Existing Conditions, PM Peak Hour 2024 Background Traffic, AM Peak Hour 2024 Background Traffic, PM Peak Hour 2024 Total Traffic (Background + Site), AM Peak Hour 2024 Total Traffic (Background + Site), PM Peak Hour	
Project Site		
Existing Land Use	Vacant	
Proposed Development	396 mid-rise apartments	
Project Access	The development driveways will connect to Gaffin Rd, Seattle Sle Dr SE, and Clydesdale Dr SE.	

### **Existing Conditions and Intersection Operations**

Transportation operations for the existing roadway network are evaluated to establish a baseline of performance. The following intersections are identified for existing conditions evaluation:

- 1 Lancaster Dr SE/ Rickey St SE
- 2 Macleay Rd SE/ Cordon Rd SE
- 3 Cordon Rd/ Gaffin Rd SE
- 4 Lancaster Dr SE/ N Santiam Hwy WB Ramps
- 5 Lancaster Dr SE/ N Santiam Hwy EB Ramps
- 6 Lancaster Dr SE/ Cordon Rd SE

**Table 2** shows the existing intersection operations at the study intersections.

Table 2: 2022 Existing Traffic at Study Intersection Operations

No.	Intersection	Traffic Control	Operating Standard	AM Peak Hour	PM Peak Hour
1	Lancaster Dr SE/ Rickey St SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.47	LOS D, V/C 0.64
2	Macleay Rd SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.53	LOS B, V/C 0.66
3	Cordon Rd/ Gaffin Rd SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.52	LOS C, V/C 0.73
4	Lancaster Dr SE/ N Santiam Hwy WB Ramps	Unsignalized (Two way stop)	LOS E	LOS E (WB)	LOS F (WB)
5	Lancaster Dr SE/ N Santiam Hwy EB Ramps	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.39	LOS C, V/C 0.63
6	Lancaster Dr SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.41	LOS C, V/C 0.48

V/C = Volume-to-Capacity Ratio of Worst Movement

LOS = Level of Service of Worst Movement

Locations exceeding mobility standards are shown with bold/italicized

# **Project Traffic Impact**

Full build out of the project is anticipated for the year 2024. To determine whether the proposed project will result in off-site traffic impacts, future traffic volumes are estimated. **Tables 3 and 4** provide the intersection operations for the future scenarios with and without project traffic.

**Table 3: 2024 Background Intersection Operations (Without Project)** 

No.	Intersection	Traffic Control	Operating Standard	AM Peak Hour	PM Peak Hour
1	Lancaster Dr SE/ Rickey St SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.47	LOS D, V/C 0.65
2	Macleay Rd SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.54	LOS B, V/C 0.68
3	Cordon Rd/ Gaffin Rd SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.52	LOS C, V/C 0.75
4	Lancaster Dr SE/ N Santiam Hwy WB Ramps	Unsignalized (Two way stop)	LOS E	LOS F (WB)	LOS F (WB)
5	Lancaster Dr SE/ N Santiam Hwy EB Ramps	Unsignalized (Two way stop)	LOS E	LOS C, V/C 0.40	LOS C, V/C 0.65
6	Lancaster Dr SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.41	LOS C, V/C 0.49

V/C = Volume-to-Capacity Ratio of Worst Movement

LOS = Level of Service of Worst Movement

Locations exceeding mobility standards are shown with bold/italicized

**Table 4: 2024 Total Intersection Operations (With Project)** 

No.	Intersection	Traffic Control	Operating Standard	AM Peak Hour	PM Peak Hour
1	Lancaster Dr SE/ Rickey St SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.47	LOS D, V/C 0.65
2	Macleay Rd SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.54	LOS B, V/C 0.70
3	Cordon Rd/ Gaffin Rd SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.54	LOS C, V/C 0.75
4	Lancaster Dr SE/ N Santiam Hwy WB Ramps	Unsignalized (Two way stop)	LOS E	LOS F (WB)	LOS F (WB)
5	Lancaster Dr SE/ N Santiam Hwy EB Ramps	Unsignalized (Two way stop)	LOS E	LOS C, V/C 0.41	LOS C, V/C 0.66
6	Lancaster Dr SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.43	LOS C, V/C 0.51

V/C = Volume-to-Capacity Ratio of Worst Movement

LOS = Level of Service of Worst Movement

Locations exceeding mobility standards are shown with bold/italicized

### **Key Findings**

Key findings associated with the proposed development include the following items:

- The proposed development would generate 132 (34 in, 98 out) AM peak hour trips and 166 (101 in, 65 out) PM peak hour vehicle trips.
- All study intersections are expected to operate within mobility standards, with the exception of Lancaster Dr SE/N Santiam Hwy WB Ramps. This location fails to meet mobility standards in the existing, background, and total traffic scenarios. There is no change in reported LOS between the background (without development) and total (with development) conditions.
- The queuing at some study intersection turn lanes exceeds their available storage, however, there is no significant change in queuing demand between 2024 background (no build) and total (build scenarios).

# **CHAPTER 2: EXISTING CONDITIONS**

This chapter provides documentation of existing study area conditions, including the project site, study area roadway network, and existing traffic volumes and operations.

### **Project Site**

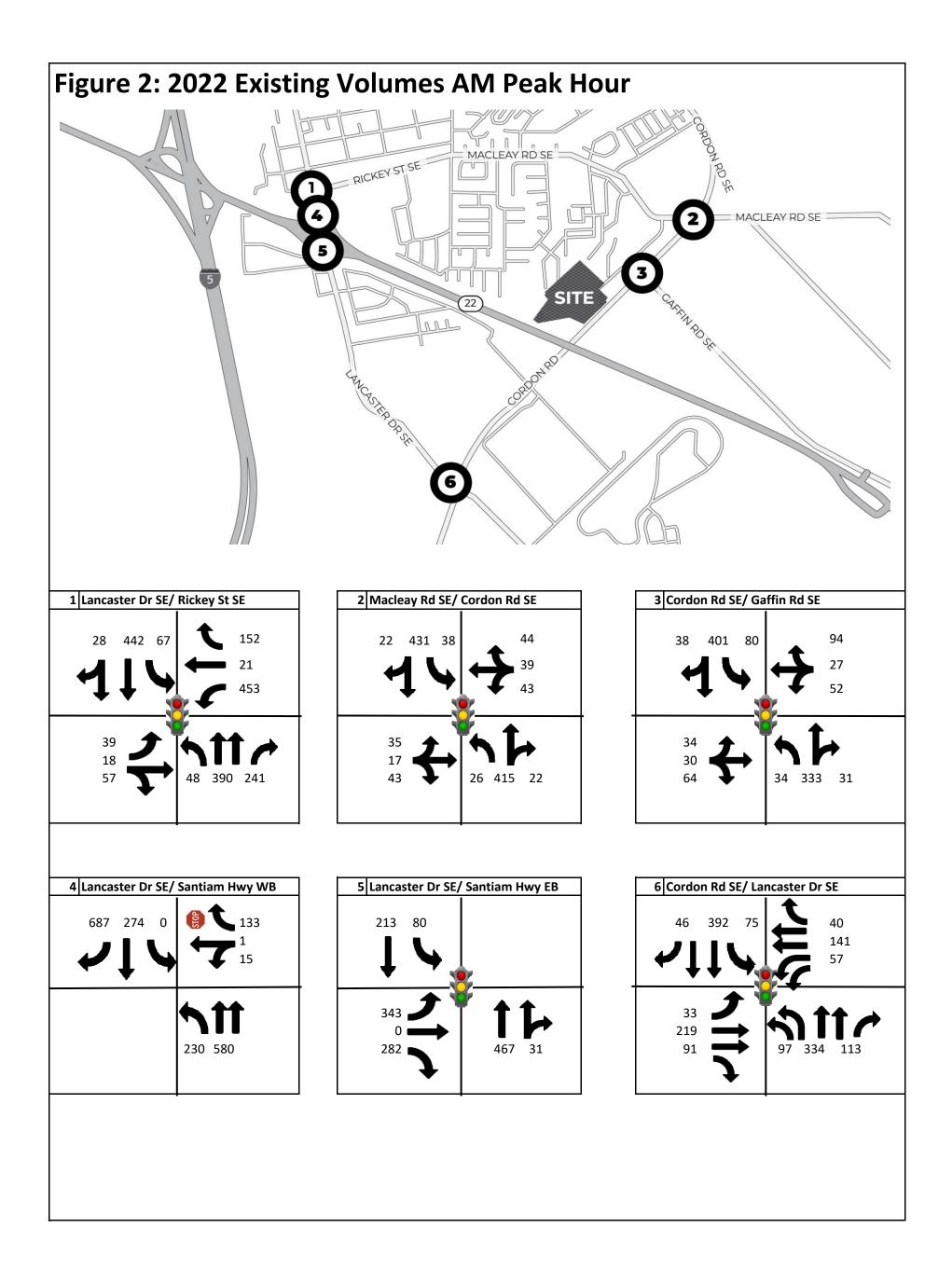
KCH Enterprises, LLC, is proposing to build a multi-family development located adjacent to Cordon Rd and N Santiam Hwy in Salem, Oregon. The applicant intends to build 396 apartment units. The development driveways will connect to Gaffin Rd, Seattle Slew Dr SE, and Clydesdale Dr SE.

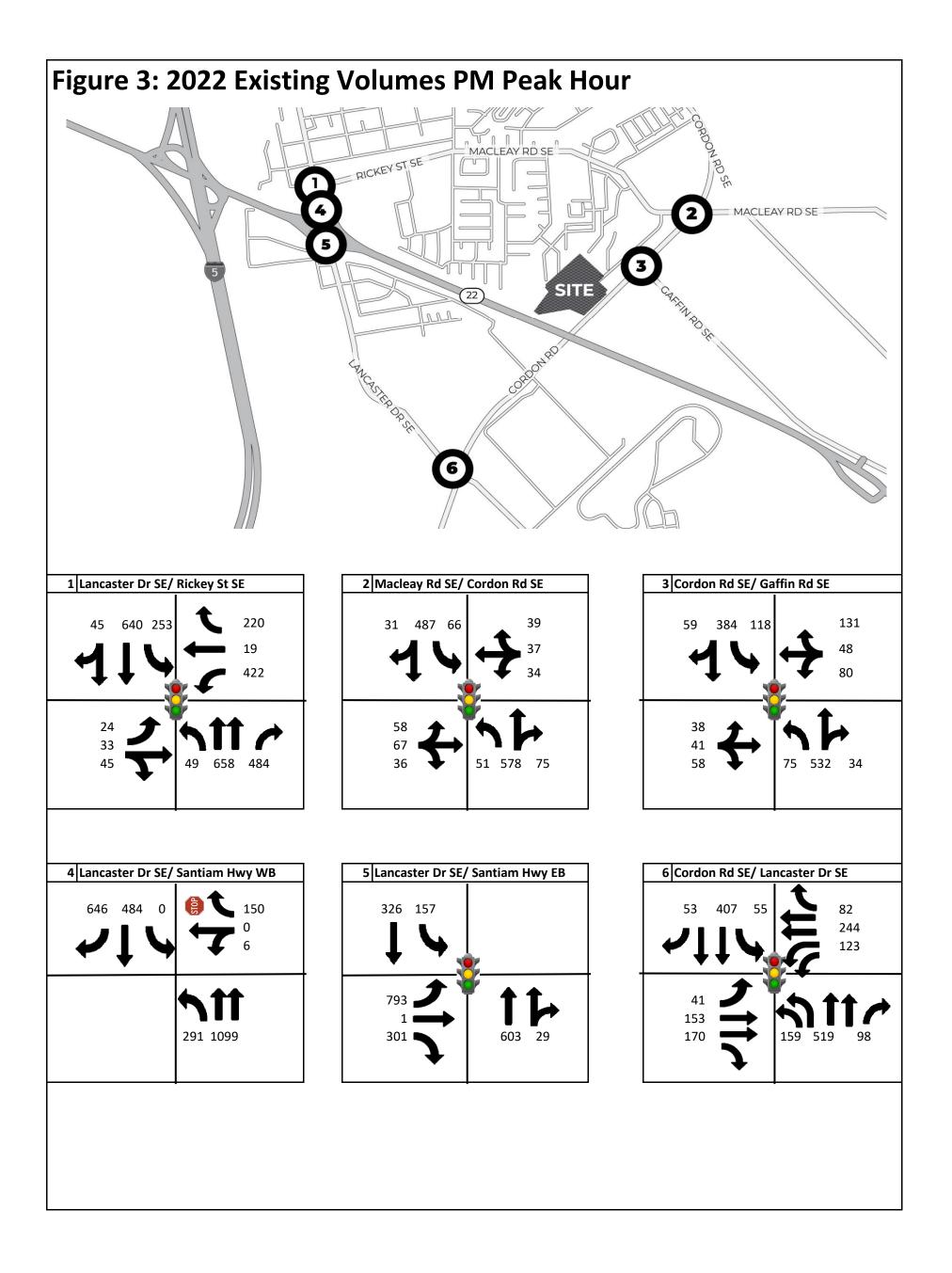
### **Existing Traffic Volumes and Operations**

Existing AM and PM peak hour traffic operations are analyzed at the following study intersections:

- 1 Lancaster Dr SE/ Rickey St SE
- 2 Macleay Rd SE/ Cordon Rd SE
- 3 Cordon Rd/ Gaffin Rd SE
- 4 Lancaster Dr SE/ N Santiam Hwy WB Ramps
- 5 Lancaster Dr SE/ N Santiam Hwy EB Ramps
- 6 Lancaster Dr SE/ Cordon Rd SE

Traffic counts were collected on May 24<sup>th</sup>, 2022, for use in this study. The peak hour traffic volumes analyzed under existing conditions are shown in **Figure 2 and Figure 3**, with the detailed traffic counts included in **Appendix B.** The AM Peak hour is identified as 7:20-8:20 AM and the PM Peak hour is identified as 4:40-5:40 PM.





#### **Existing Operating Conditions**

Existing traffic operations at the study intersections are evaluated for the AM and PM peak hours. The estimated operational results of each study intersection are shown in **Table 5** and is based on the 2000 Highway Capacity Manual<sup>1</sup> methodology for signalized intersections and 2016 Highway Capacity Manual methodology<sup>2</sup> for unsignalized intersections. **Appendix C** provides detailed reports summarizing these results. **Appendix D** provides information on how the volumes were developed for analysis. All study intersections meet existing mobility standards, with the exception of Lancaster Dr SE at the N Santiam Hwy WB Ramps.

**Table 5: 2022 Existing Intersection Operations** 

No.	Intersection	Traffic Control	Operating Standard	AM Peak Hour	PM Peak Hour
1	Lancaster Dr SE/ Rickey St SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.47	LOS D, V/C 0.64
2	Macleay Rd SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.53	LOS B, V/C 0.66
3	Cordon Rd/ Gaffin Rd SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.52	LOS C, V/C 0.73
4	Lancaster Dr SE/ N Santiam Hwy WB Ramps	Unsignalized (Two way stop)	LOS E	LOS E (WB)	LOS F (WB)
5	Lancaster Dr SE/ N Santiam Hwy EB Ramps	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.39	LOS C, V/C 0.63
6	Lancaster Dr SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.41	LOS C, V/C 0.48

V/C = Volume-to-Capacity Ratio of Worst Movement

Locations exceeding mobility standards are shown with bold/italicized

#### Crash Analysis

The five most recent years of crash records (Jan 1, 2016- Dec 31, 2020) for the study area were obtained from Oregon Department of Transportation (ODOT's) online database. A copy of these records is provided in **Appendix E**. Crashes identified by ODOT as intersectional for the two cross streets were included in the analysis and compared with ODOT's 90<sup>th</sup> percentile crash rates from Exhibit 4-1 of ODOT's Analysis Procedures Manual (APM).

All intersections have crash rates below their comparable 90<sup>th</sup> percentile crash rates except for Lancaster Dr SE at the N Santiam Hwy WB ramps. This location has a 90<sup>th</sup> percentile crash rate of 0.293 and a calculated crash rate of 0.676. This indicates the location experiences more crashes than others of

LOS = Level of Service of Worst Movement

<sup>&</sup>lt;sup>1</sup> 2000 Highway Capacity Manual, Transportation Research Board, Washington DC, 2000

<sup>&</sup>lt;sup>2</sup> Highway Capacity Manual 6th Edition: A Guide for Multimodal Mobility Analysis, Transportation Research Board, Washington DC, 2016.

similar characteristics throughout the state of Oregon and would benefit from more detailed study beyond the scope of this TIA.

**Table 6: Crash Rate Analysis** 

No.	Intersection	AADT	5 Year Crash Total (2016-2020)	Crash Rate	Intersection Type	90 <sup>th</sup> Percentile Crash Rate
1	Lancaster Dr SE/ Rickey St SE	28,920	42	0.796	4SG	0.860
2	Macleay Rd SE/ Cordon Rd SE	15,590	9	0.316	4SG	0.860
3	Cordon Rd/ Gaffin Rd SE	15,980	14	0.480	4SG	0.860
4	Lancaster Dr SE/ N Santiam Hwy WB Ramps	26,760	33	0.676	3ST	0.293
5	Lancaster Dr SE/ N Santiam Hwy EB Ramps	22,100	16	0.397	3SG	0.509
6	Lancaster Dr SE/ Cordon Rd SE	21,040	0	N/A	4SG	0.860

Note: AADT is estimated assuming that the intersection PM Peak Hour traffic is approximately 10% of the AADT.

Locations exceeding  $90^{\text{th}}$  percentile crash rates are shown with  $\emph{bold/italicized}$ 

<sup>\*\*</sup> Location does not exist in state database

# **CHAPTER 3: BACKGROUND TRAFFIC**

Full build out of the project is anticipated for the year 2024. To account for traffic growth a 0.88% growth rate is used to forecast the existing traffic volumes to future background traffic volumes on roads within the study area. Background traffic volumes are show in **Figures 4 and 5**.

### **Background Intersection Operations**

Background traffic operations at the study intersections are determined based on the 2016 Highway Capacity Manual methodology<sup>3</sup> for unsignalized intersections and the 2000 Highway Capacity Manual methodology for signalized intersections<sup>4</sup>. The estimated operations of each study intersection are shown in **Table 7**. **Appendix F** provides detailed reports summarizing these results. All study intersections meet mobility standards, with the exception of Lancaster Dr SE at the N Santiam Hwy WB Ramps.

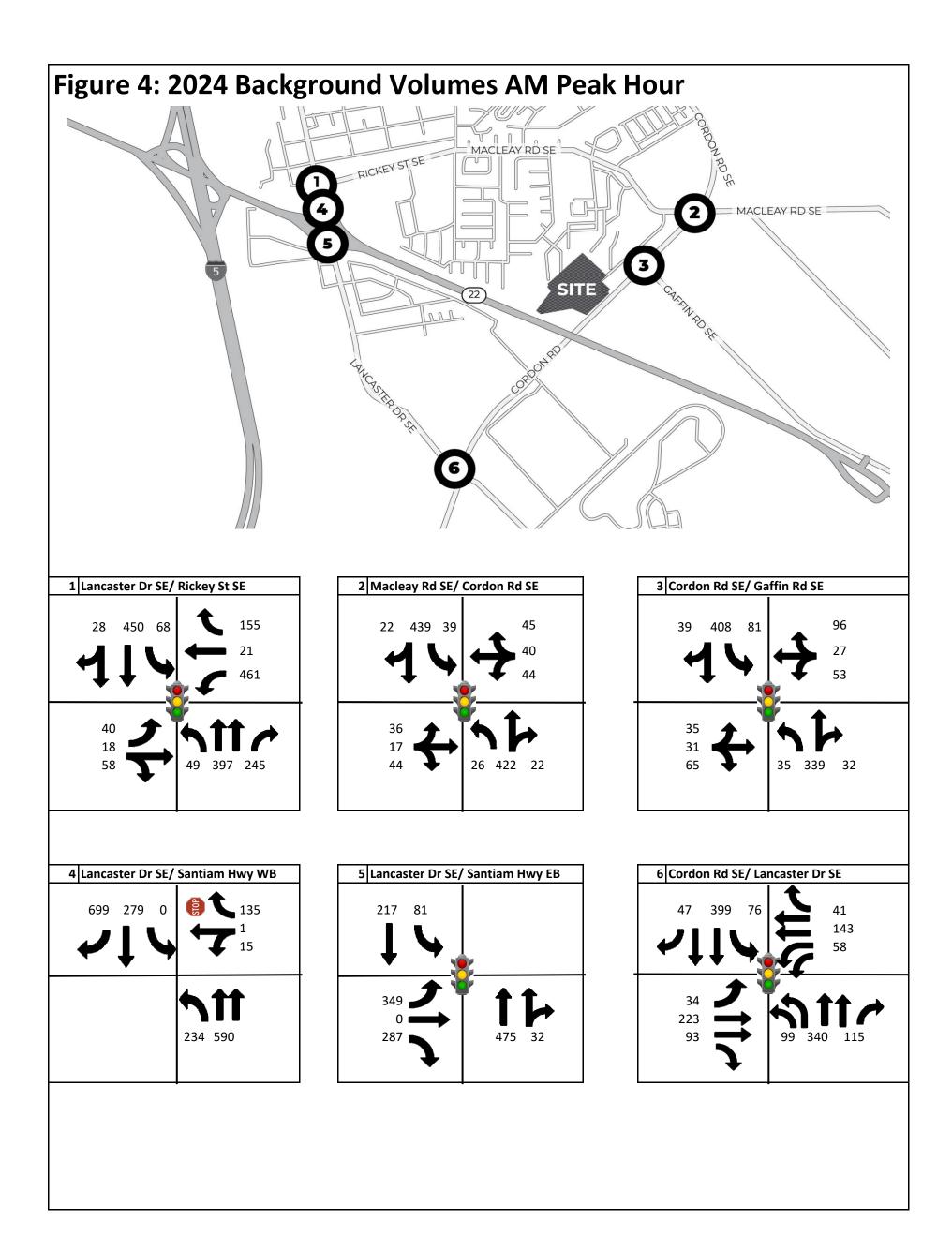
<sup>&</sup>lt;sup>3</sup> Highway Capacity Manual 6th Edition: A Guide for Multimodal Mobility Analysis, Transportation Research Board, Washington DC. 2016.

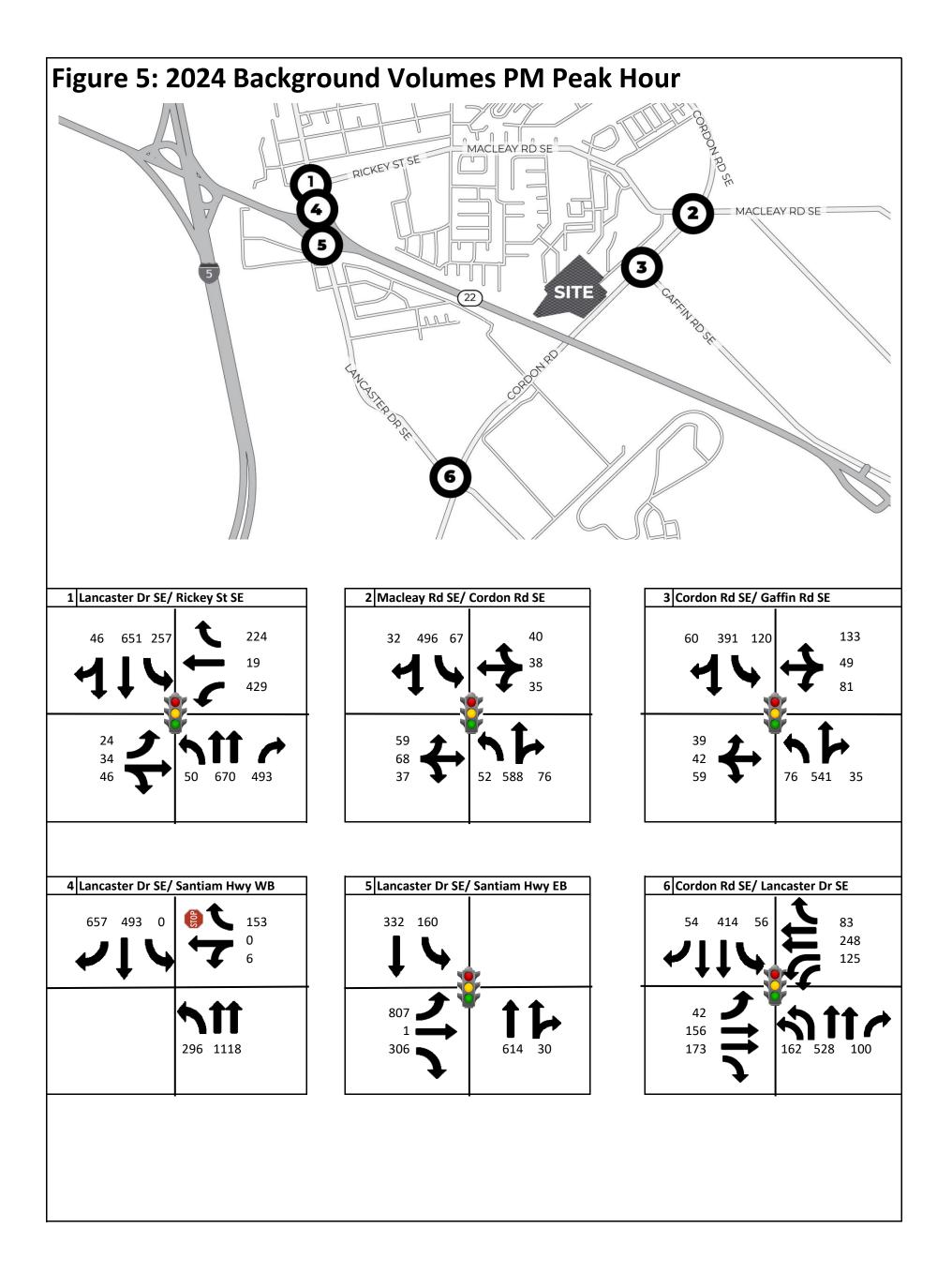
<sup>&</sup>lt;sup>4</sup> 2000 Highway Capacity Manual, Transportation Research Board, Washington DC, 2010. Enloe Consulting, LLC

**Table 7: 2024 Background Intersection Operations** 

No.	Intersection	Traffic Control	Operating Standard	AM Peak Hour	PM Peak Hour
1	Lancaster Dr SE/ Rickey St SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.47	LOS D, V/C 0.65
2	Macleay Rd SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.54	LOS B, V/C 0.68
3	Cordon Rd/ Gaffin Rd SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.52	LOS C, V/C 0.75
4	Lancaster Dr SE/ N Santiam Hwy WB Ramps	Unsignalized (Two way stop)	LOS E	LOS F (WB)	LOS F (WB)
5	Lancaster Dr SE/ N Santiam Hwy EB Ramps	Unsignalized (Two way stop)	LOS E	LOS C, V/C 0.40	LOS C, V/C 0.65
6	Lancaster Dr SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.41	LOS C, V/C 0.49

V/C = Volume-to-Capacity Ratio of Worst Movement LOS = Level of Service of Worst Movement Locations exceeding mobility standards are shown with **bold/italicized** 





# **CHAPTER 4: PROJECT IMPACTS**

This chapter reviews the impacts that the proposed development would have on the study area transportation system. The focus of the impact analysis is on the following study intersections:

- 1 Lancaster Dr SE/ Rickey St SE
- 2 Macleay Rd SE/ Cordon Rd SE
- 3 Cordon Rd/ Gaffin Rd SE
- 4 Lancaster Dr SE/ N Santiam Hwy WB Ramps
- 5 Lancaster Dr SE/ N Santiam Hwy EB Ramps
- 6 Lancaster Dr SE/ Cordon Rd SE

### **Trip Generation**

Trip generation is used to estimate the number of vehicle trips added to the roadway network by a development during a specified period. In this case, the AM and PM peak hour periods are studied. Trip generation estimates are established using data and methodology provided by the Institute of Transportation Engineers (ITE).<sup>5</sup>

Trip generation values for the proposed development are estimated using the ITE Trip Generation Manual, 10th Edition, and the Land Use Code 221: Multi-Family Mid-Rise. Trip numbers are estimated using data provided by ITE for the number of intended dwelling units. The applicant intends to build 396 apartment units. Trip generation values are provided in **Table 8**.

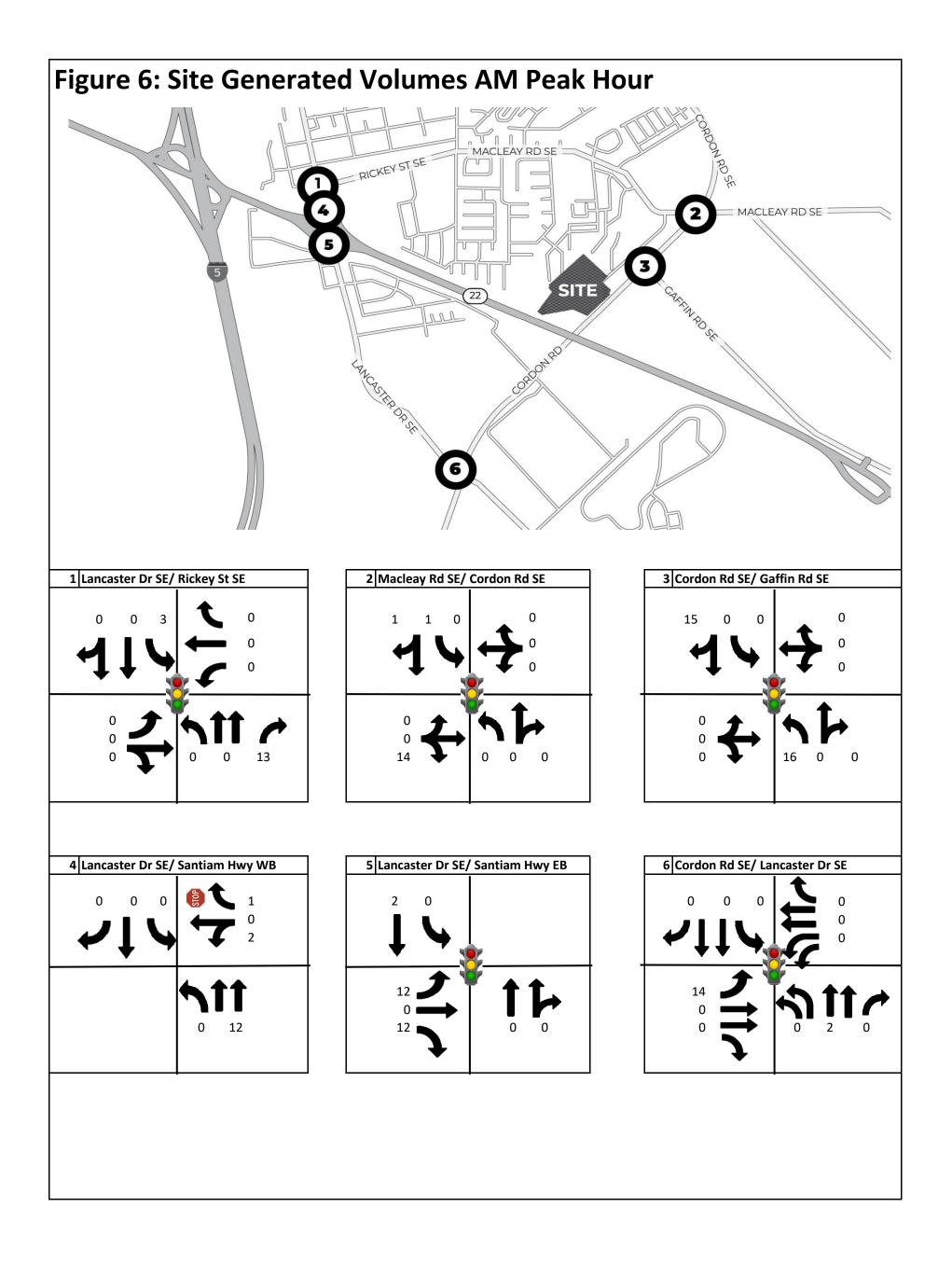
<sup>&</sup>lt;sup>5</sup> *Trip Generation, 10<sup>th</sup> Edition,* Institute of Transportation Engineers, 2017. Enloe Consulting, LLC

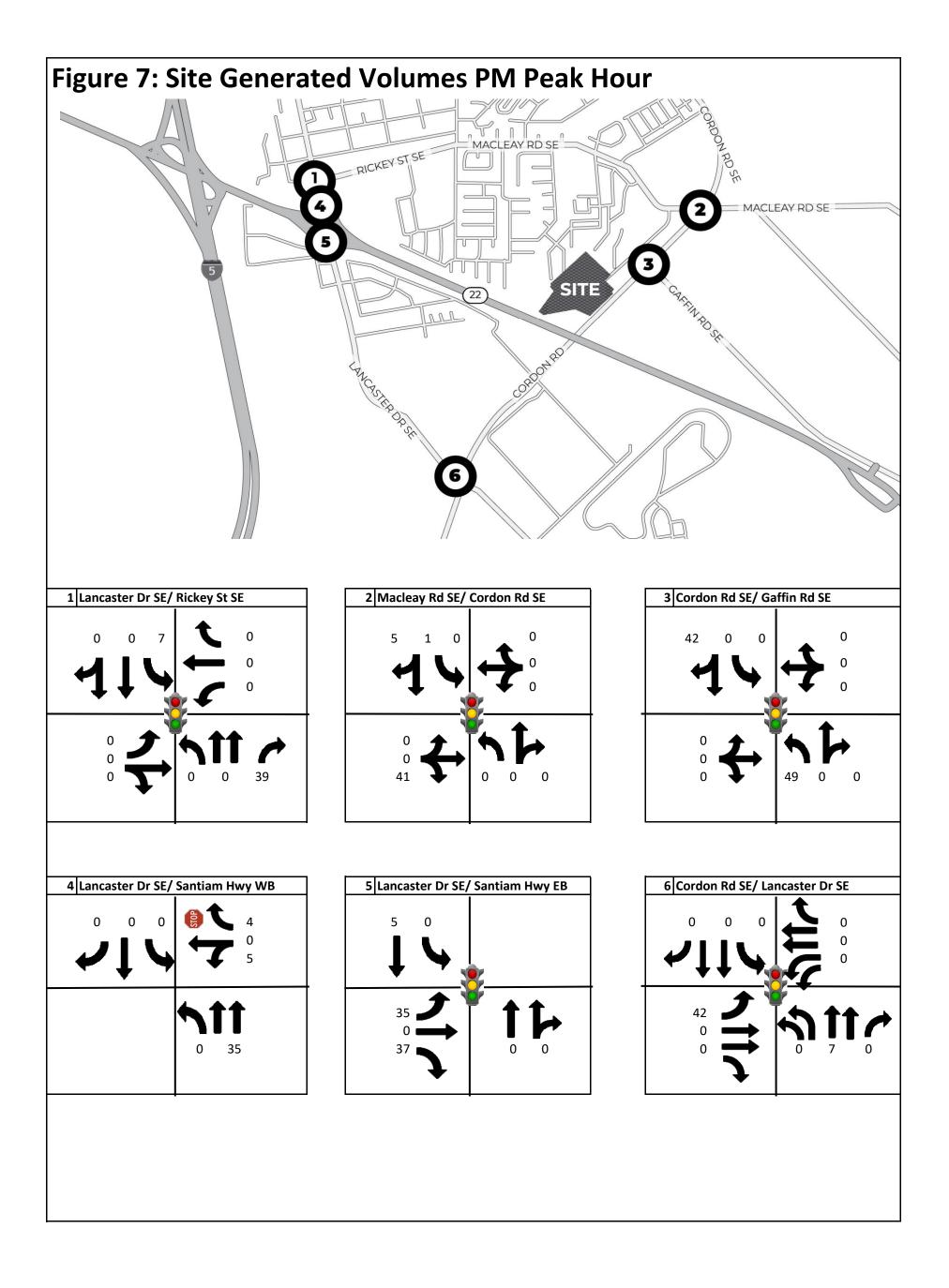
**Table 8: Trip Generation Summary** 

		Time	Peak Hour Trips		rips
Land Use	Unit of Measure	Period	In	Out	Total
Multi-Family Mid-Rise (221)	396 Dwelling Units	AM Peak	34	98	132
Multi-Family Mid-Rise (221)	396 Dwelling Units	PM Peak	101	65	166

### **Trip Distribution**

Trip distribution provides an estimation of where trips from the development originate and end on the study area network. This is represented as percentages where large portions of the trips generated enter and exit the project study area. The trip distribution percentages are included in **Appendix D**. **Figures 6 and 7** show the trips generated by the study distributed on the network.





### **Future Traffic Volumes with the Proposed Development**

The estimated trips associated with the proposed development are added to the background volumes to estimate the total traffic scenario traffic volumes. **Figure 8 and Figure 9** show the 2024 total traffic volumes used for the opening year analysis.

**Table 9** lists the study intersection total traffic operating conditions for the AM and PM peak hours. Traffic operations at the study intersections are determined for the peak hours based on the 2016 Highway Capacity Manual methodology<sup>6</sup> for unsignalized intersections and the 2000 Highway Capacity Manual methodology for signalized intersections<sup>7</sup>. **Appendix G** provides detailed reports for the operational results.

Based on the operational analysis, all study intersections will function within their applicable mobility standards for the planned opening year with the proposed development, with the exception of Lancaster Dr SE at the N Santiam Hwy WB Ramps.

**Table 9: 2024 Total Intersection Operations (with Project)** 

No.	Intersection	Traffic Control	Operating Standard	AM Peak Hour	PM Peak Hour	
1	Lancaster Dr SE/ Rickey St SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.47	LOS D, V/C 0.65	
2	Macleay Rd SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.54	LOS B, V/C 0.70	
3	Cordon Rd/ Gaffin Rd SE	Signalized	LOS E, V/C 0.90	LOS C, V/C 0.54	LOS C, V/C 0.75	
4	Lancaster Dr SE/ N Santiam Hwy WB Ramps	Unsignalized (Two way stop)	LOS E	LOS F (WB)	LOS F (WB)	
5	Lancaster Dr SE/ N Santiam Hwy EB Ramps	Unsignalized (Two way stop)	LOS E	LOS C, V/C 0.41	LOS C, V/C 0.66	
6	Lancaster Dr SE/ Cordon Rd SE	Signalized	LOS E, V/C 0.90	LOS B, V/C 0.43	LOS C, V/C 0.51	

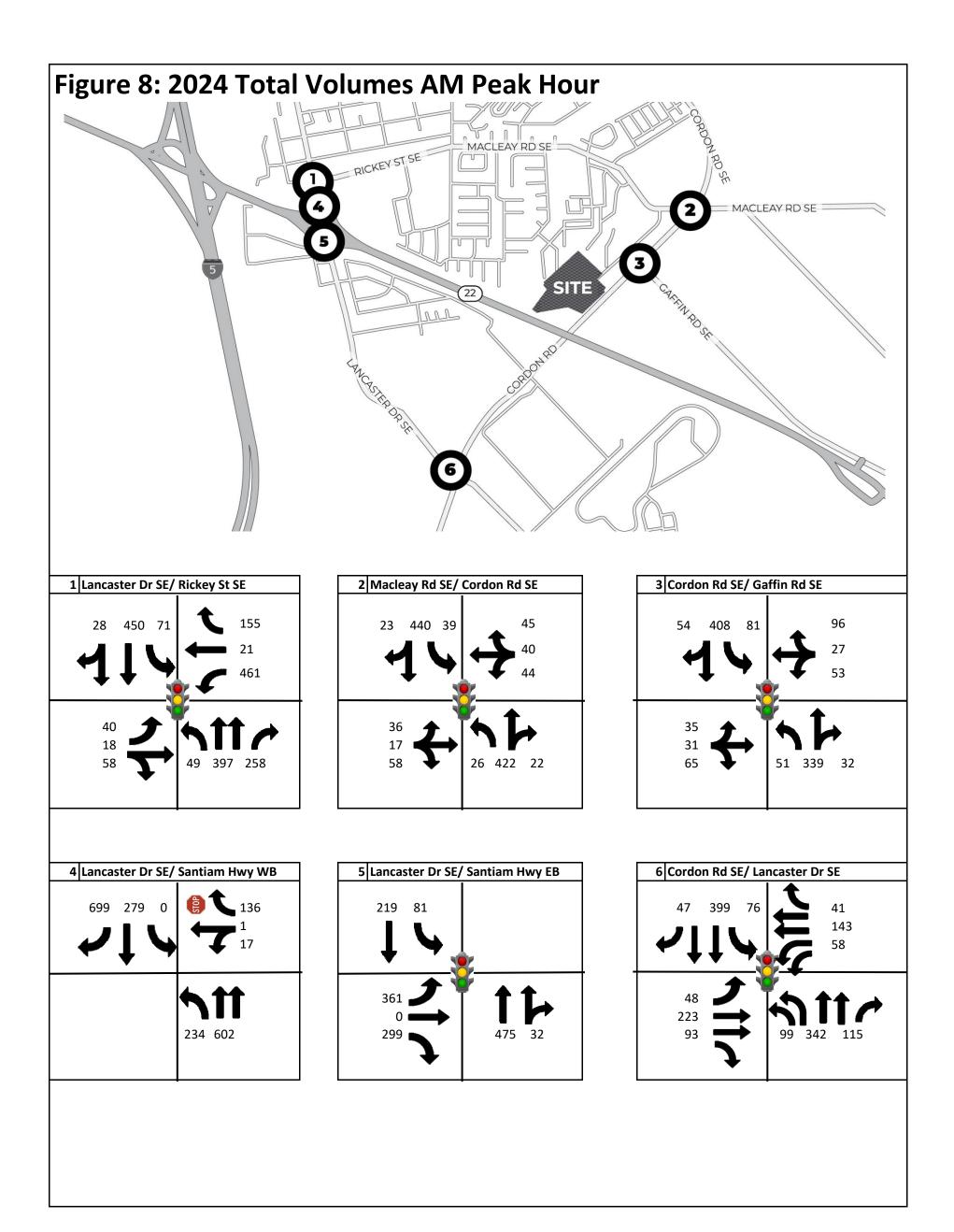
V/C = Volume-to-Capacity Ratio of Worst Movement

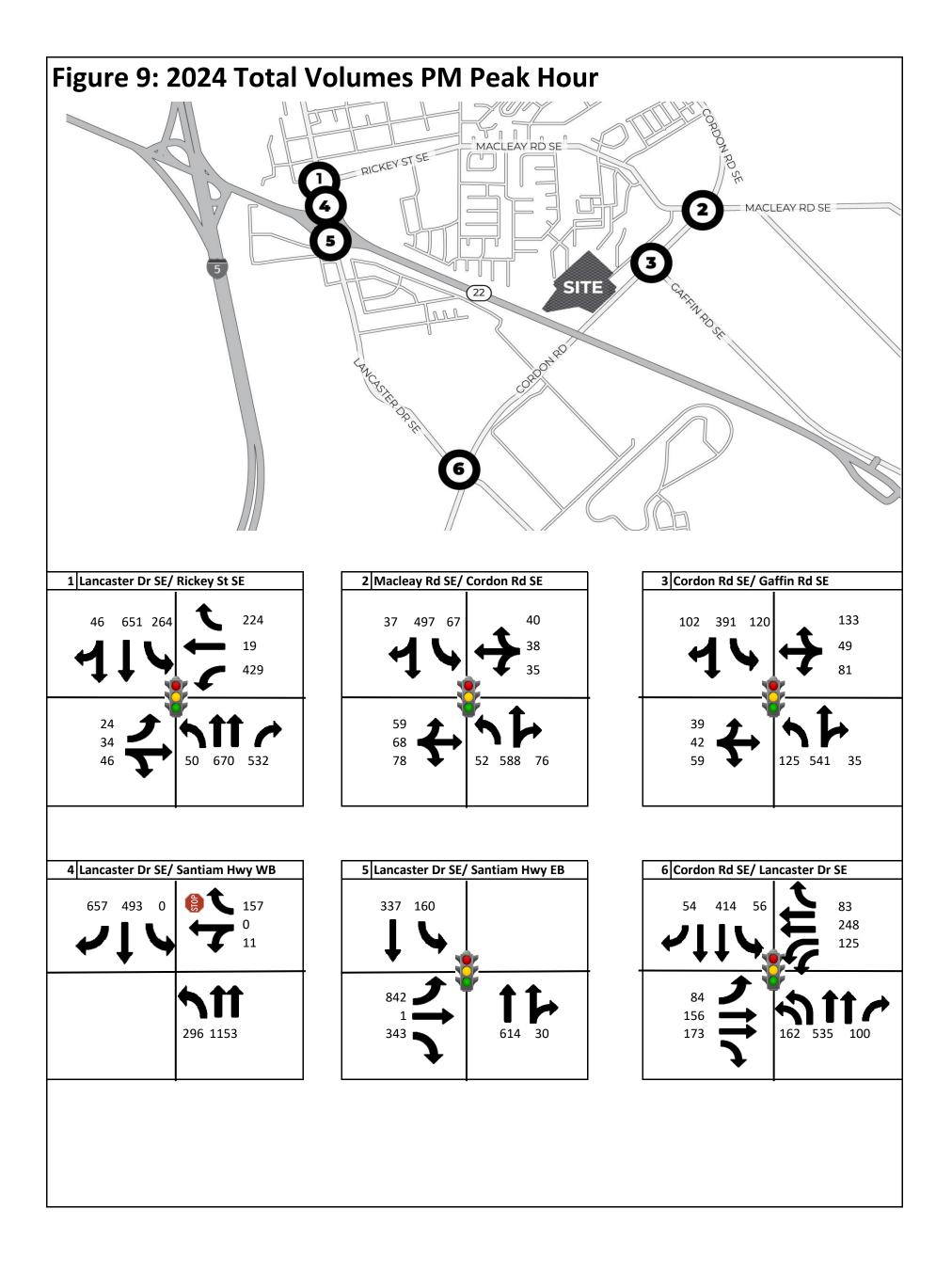
LOS = Level of Service of Worst Movement

Locations exceeding mobility standards are shown with bold/italicized

<sup>&</sup>lt;sup>6</sup> Highway Capacity Manual 6th Edition: A Guide for Multimodal Mobility Analysis, Transportation Research Board, Washington DC, 2016.

<sup>&</sup>lt;sup>7</sup> 2000 Highway Capacity Manual, Transportation Research Board, Washington DC, 2010. Enloe Consulting, LLC





# **Vehicle Queuing Analysis**

The City of Salem requires a queuing analysis be included in any TIA to account for queuing on the roadway network. **Table 10** lists the anticipated queuing at the study intersections. Queues are reported at the 95<sup>th</sup> percentile using Synchro SimTraffic. The model is calibrated using the ODOT Analysis Procedures Manual (APM) SimTraffic guidance. The table identifies locations where the queuing exceeds available storage, however, there is no significant change in storage demands between the 2024 background and 2024 total (with development) scenarios.

**Table 10: Vehicle Queuing Analysis** 

Na	Interception		Available	95 <sup>th</sup> Percentile Queue (ft) (AM/PM)		
No.	Intersection	Movement	Storage (ft)	2024 Background	2024 Total Traffic	
		NBL	450	110/100	110/105	
1	Lancaster Dr SE/ Rickey St SE	SBL	300	195/ <b>305</b>	90/60 90/60 475/470 40/110 50/70 5 95/200 125/160	
1	Lancaster Dr 32/ Nickey 3t 3E	EBL	100	85/80	90/60	
		WBL	300	85/80 90/60   490/460 475/470   30/85 40/110   55/90 50/70   75/115 95/200   115/175 125/160   70/70 80/70   110/115 85/120		
2	Masleau Bd SE/Cordon Bd SE	NBL	175	30/85	40/110	
2	Macleay Rd SE/ Cordon Rd SE	SBL	150	55/90	50/70	
	Condon Dd/ Coffin Dd CF	NBL	375	75/115	95/200	
3		SBL	150	115/ <b>175</b>	125/ <b>160</b>	
3	Cordon Rd/ Gaffin Rd SE	EBL 100 70/70	80/70			
		WBL	100	110/115	85/ <b>120</b>	
		NBL	250	110/125	95/120	
4	Lancaster Dr SE/ N Santiam Hwy WB Ramps	SBR	250	560/510	515/500	
		WBR	50	80/90	85/85	
		SBL	250	80/200	80/170	
5	Lancaster Dr SE/ N Santiam Hwy EB Ramps	EBL	625	240/545	245/565	
		EBR	275	170/ <b>385</b>	190/ <b>405</b>	

No.	Interception	Movement	Available	95 <sup>th</sup> Percentil (AM/	· · ·
NO.	Intersection	Wovement	Storage (ft)	2024 Background	2024 Total Traffic
		NBL	300	105/160	100/185
		SBL	200	110/85	125/95
		SBR	200	45/50	45/65
6	Lancaster Dr SE/ Cordon Rd SE	EBL	330	75/90	85/145
		EBR	150	60/85	60/100
		WBL	225	100/120	100/120
		WBR	200	70/65	60/65

### **Key Findings**

Key findings associated with the proposed development include the following items:

- The proposed development would generate 132 (34 in, 98 out) AM peak hour trips and 166 (101 in, 65 out) PM peak hour vehicle trips.
- All study intersections are expected to operate within mobility standards, with the exception of Lancaster Dr SE/N Santiam Hwy WB Ramps. This location fails to meet mobility standards in the existing, background, and total traffic scenarios. There is no change in reported LOS between the background (without development) and total (with development) conditions.
- The queuing at some study intersection turn lanes exceeds their available storage, however, there is no significant change in queuing demand between 2024 background (no build) and total (build scenarios).